

Recommendations of the City of Adelaide Reconciliation Committee - 3 December 2025

Strategic Alignment - Our Corporation

Public

Tuesday, 9 December 2025
Council

Program Contact:
Rebecca Hayes, Associate
Director Governance & Strategy

Approving Officer:
Anthony Spartalis, Chief
Operating Officer

EXECUTIVE SUMMARY

The Reconciliation Committee considered the following items at its meeting held on 3 December 2025 and resolved to present to Council the following recommendations for Council determination:

- **Item 6.1** - Aboriginal Engagement Framework – Free, Prior and Informed Consent
- **Item 6.5** - Stretch Reconciliation Action Plan Progress Report - Quarter 1 Update 2025/2026
- **Item 6.6** - Stretch Reconciliation Action Plan Progress Report – Annual Report 2025/25 and Year 2 Achievements

RECOMMENDATION

- Recommendation 1 – Item 6.1** - Aboriginal Engagement Framework – Free, Prior and Informed Consent
THAT COUNCIL
 - Notes the Reconciliation Committee supports the integration of Free, Prior and Informed Consent into City of Adelaide processes as contained in Attachment A to Item 6.1 on the Agenda for the Reconciliation Committee held on Wednesday, 3 December 2025.
 - Receives the report on Integrating Free, Prior and Informed Consent into City of Adelaide processes as contained in Attachment A to Item 6.1 on the Agenda for the Reconciliation Committee held on Wednesday, 3 December 2025.
- Recommendation 2 – Item 6.5** – Stretch Reconciliation Action Plan Progress Report – Quarter 1 Update 2025/2026
THAT COUNCIL
 - Notes the Stretch Reconciliation Plan 2024-2027 Quarter 1 progress update for the period 1 July 2025 to 30 September 2025 as contained in Attachment A to Item 6.5 on the Agenda for the meeting of the Reconciliation Committee held on 3 December 2025.
 - Notes the Cultural Burn Operating Guideline as contained in Attachment B to Item 6.5 on the Agenda for the meeting of the Reconciliation Committee held on 3 December 2025.
- Recommendation 3 – Item 6.6** - Stretch Reconciliation Action Plan Progress Report – Annual Report 2025/25 and Year 2 Achievements
THAT COUNCIL
 - Notes the Stretch Reconciliation Plan 2024-2027 Quarter 4 progress update for the period 1 April 2025 to 30 June 2025 as contained in Attachment A to Item 6.6 on the Agenda for the meeting of the Reconciliation Committee held on 3 December 2025.

2. Receives the Stretch Reconciliation Action Plan 2024-2027 Annual Report 2024/25 as contained in Attachment B to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025.
3. Notes the Stretch Reconciliation Plan 2024-2027 priorities for 2025/2026 as contained in Attachment C to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025.
4. Notes the Stretch Reconciliation Plan 2024-2027 as endorsed by Reconciliation Australia as contained in Attachment D to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025.
5. Authorises the Chief Executive Officer, or delegate to make minor technical, typographical and other amendments to the documents contained in Attachment A and Attachment B to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025, for the purposes of finalising the documents.

DISCUSSION

1. The Reconciliation Committee met on Wednesday 3 December 2025. The Agenda with reports for the public component of the meeting can be viewed [here](#).
2. The following matters were the subject of deliberation:
 - 2.1. Item 6.1 - Aboriginal Engagement Framework – Free, Prior and Informed Consent
 - 2.2. Item 6.2 - Review of Welcome to Country and Acknowledgment Protocols
 - 2.3. Item 6.3 – Park Lands License Request – Safer Place to Gather
 - 2.4. Item 6.4 – Kurna Welcome Art Installation
 - 2.5. Item 6.5 – Stretch Reconciliation Action Plan Progress Report - Quarter 1 Update 2025/2026
 - 2.6. Item 6.6 – Stretch Reconciliation Action Plan Progress Report – Annual Report 2025/25 and Year 2 Achievements
 - 2.7. Item 6.7 – North Adelaide Public Golf Course Redevelopment – Consultation under the *Aboriginal Heritage Act 1998* (SA)
3. Where the resolution of the Committee differs from the recommendation published in the Committee agenda, the Committee's recommendation to the Council is listed first, with the original recommendation provided in grey and italics
4. Deliberations on Items 6.1, 6.5 and 6.6 resulted in the following recommendations to Council:
 - 4.1. Item 6.1 - Aboriginal Engagement Framework – Free, Prior and Informed Consent
THAT THE RECONCILIATION COMMITTEE RECOMMENDS TO COUNCIL
THAT COUNCIL
 1. Notes the Reconciliation Committee supports the integration of Free, Prior and Informed Consent into City of Adelaide processes as contained in **Attachment A** to Item 6.1 on the Agenda for the Reconciliation Committee held on Wednesday, 3 December 2025.
 2. Receives the report on Integrating Free, Prior and Informed Consent into City of Adelaide processes as contained in **Attachment A** to Item 6.1 on the Agenda for the Reconciliation Committee held on Wednesday, 3 December 2025
 - 4.2. Item 6.5 – Stretch Reconciliation Action Plan Progress Report – Quarter 1 Update 2025/2026
THAT THE RECONCILIATION COMMITTEE RECOMMENDS TO COUNCIL
THAT COUNCIL
 1. Notes the Stretch Reconciliation Plan 2024-2027 Quarter 1 progress update for the period 1 July 2025 to 30 September 2025 as contained in **Attachment A** to Item 6.5 on the Agenda for the meeting of the Reconciliation Committee held on 3 December 2025.
 2. Notes the Cultural Burn Operating Guideline as contained in **Attachment B** to Item 6.5 on the Agenda for the meeting of the Reconciliation Committee held on 3 December 2025.
 - 4.3. Item 6.6 – Stretch Reconciliation Action Plan Progress Report –Annual Report 2024/25 and Year 2 Achievements
THAT THE RECONCILIATION COMMITTEE RECOMMENDS TO COUNCIL
THAT COUNCIL
 1. Notes the Stretch Reconciliation Plan 2024-2027 Quarter 4 progress update for the period 1 April 2025 to 30 June 2025 as contained in **Attachment A** to Item 6.6 on the Agenda for the meeting of the Reconciliation Committee held on 3 December 2025.
 2. Receives the Stretch Reconciliation Action Plan 2024-2027 Annual Report 2024/25 as contained in Attachment B to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025.
 3. Notes the Stretch Reconciliation Plan 2024-2027 priorities for 2025/2026 as contained in Attachment C to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025.

4. Notes the Stretch Reconciliation Plan 2024-2027 as endorsed by Reconciliation Australia as contained in Attachment D to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025.
 5. Authorises the Chief Executive Officer, or delegate to make minor technical, typographical and other amendments to the documents contained in Attachment A and Attachment B to Item 6.6 for the meeting of the Reconciliation Committee held on 3 December 2025, for the purposes of finalising the documents.
5. The Reconciliation Committee also deliberated on the following matters:
- 5.1. Item 6.2 – Review of Welcome to Country and Acknowledgment Protocols
- THAT THE RECONCILIATION COMMITTEE
1. Approves the *Acknowledgement and Welcome to Kurna Yarta Protocol* as contained in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 December 2025.
 2. Notes the KSJ Consulting Report on the Acknowledgement and Welcome to Country Review Report as contained in Attachment B to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 December 2025.
 3. Authorises the Chief Executive Officer, or delegate, to make minor typographical, technical and other amendments to the document as contained in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 December 2025, including:
 - 2.1. The addition of historical context into the City of Adelaide *Acknowledgement and Welcome to Kurna Yarta Protocol* and return the revised draft to the first Reconciliation Committee meeting in 2026.
 4. Authorises the Chief Executive Officer, or delegate, to complete graphic design of the document as contained in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 September 2025.

Original Recommendation as Printed in the Reconciliation Committee Agenda

THAT THE RECONCILIATION COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

1. *Approves the Acknowledgement and Welcome to Kurna Yarta Protocol as contained in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 December 2025.*
 2. *Notes the KSJ Consulting Report on the Acknowledgement and Welcome to Country Review Report as contained in Attachment B to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 December 2025.*
 3. *Authorises the Chief Executive Officer, or delegate, to make minor typographical, technical and other amendments to the document as contained in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 December 2025.*
 4. *Authorises the Chief Executive Officer, or delegate, to complete graphic design of the document as contained in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee held on 3 September 2025.*
- 5.2. Item 6.3 - Park Lands Licence Request – Safer Place to Gather
- THAT THE RECONCILIATION COMMITTEE
1. Notes that the Council has provided an additional licence for the operation of the Safer Place to Gather in Wirrarninthe / Edwards Park (Park 23) from 1 September 2025 to 30 June 2026.
- 5.3. Item 6.4 – Kurna Welcome Art Installation
- THAT THE RECONCILIATION COMMITTEE
1. Nominates four members of the City of Adelaide Reconciliation Committee to be put forward to the Chief Executive Officer for consideration of appointment to a Project Steering Group for the Kurna Welcome Art Installation, at least one of whom has significant ties to or is a representative of the Kurna Yarta Aboriginal Corporation (KYAC), as follows:

- 1.1. Lynette Crocker
- 1.2. Ivan-Tiwu Copley
- 1.3. Mitzi Nam
- 1.4. Deanne Hanchant-Nichols

Original Recommendation as Printed in the Reconciliation Committee Agenda

THAT THE RECONCILIATION COMMITTEE

1. *Nominates three members of the City of Adelaide Reconciliation Committee to be put forward to the Chief Executive Officer for consideration of appointment to a Project Steering Group for the Kaurna Welcome Art Installation, at least one of whom has significant ties to or is a representative of the Kaurna Yerta Aboriginal Corporation (KYAC).*
- 5.4. Item 6.7 – North Adelaide Golf Course Redevelopment - Consultation under the *Aboriginal Heritage Act 1998 (SA)*

Note: The Reconciliation Committee additionally noted the out of session decision in relation to item 6.7 as resolved on 4 September 2025.

THAT THE RECONCILIATION COMMITTEE

1. Notes that the Minister for Aboriginal Affairs, Hon Kyam Maher MLC, has granted authorisations under section 21 and section 23 of the *Aboriginal Heritage Act 1988 (SA)* as contained in Attachment A to Item 6.7 on the Agenda for the Reconciliation Committee held on 3 December 2025, in relation to the State Government's proposal to redevelop the North Adelaide Public Golf Course to provide conditional approval for ground disturbing works.

THAT THE RECONCILIATION COMMITTEE

1. Notes the following out of session decision as resolved by majority vote of the Reconciliation Committee on 4 September 2025:

THAT THE RECONCILIATION COMMITTEE

1. *Notes the update on the State Government's engagement under the Aboriginal Heritage Act 1988 (SA) relating to North Adelaide Public Golf Course Redevelopment.*
2. *Endorses the submission to the State Government's engagement under the Aboriginal Heritage Act 1988 (SA) relating to North Adelaide Public Golf Course Redevelopment as provided in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee adjourned on 3 September 2025.*
3. *Authorises the Chief Executive Officer, or delegate, to make minor, technical and typographical amendments to the submission to the State Government's engagement under the Aboriginal Heritage Act 1988 (SA) relating to North Adelaide Public Golf Course Redevelopment as provided in Attachment A to Item 6.2 on the Agenda for the Reconciliation Committee adjourned on 3 September 2025, for the purposes of finalising and making the submission.*
4. *Endorses the addition of the following reference to Free, Prior and Informed Consent into the submission to the State Government's engagement:*

'The City of Adelaide has taken important steps to embed Free, Prior and Informed Consent (FPIC) into the organisation's processes, recognising it as a foundation for respectful and equitable engagement with Aboriginal and Torres Strait Islander Peoples. This commitment has set an important precedent.

City of Adelaide's Reconciliation Committee requests that the Government of South Australia follow this lead by embedding FPIC into its own policies and decision-making processes. Doing so would ensure that Aboriginal voices are genuinely included and empowered in shaping outcomes that directly impact their communities, lands, and cultural heritage.'

6. The Committee also received two presentations:
 - 6.1. Item 7.1 – Workshop – Aboriginal Ranger Program
 - 6.2. Item 7.2 – Presentation – Community Wellbeing Strategy Development

DATA AND SUPPORTING INFORMATION

Link 1 – [Reconciliation Committee Public Agenda](#)

ATTACHMENTS

Nil

- END OF REPORT -